



Spending on healthcare and access to treatment

Report of key findings

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AMERICAN CHAMBER OF COMMERCE UKRAINE



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Glossary

Indicator	Description	Unit	Source
GDP	Gross domestic product measured at Purchasing power parity	EUR ¹	IMF
Healthcare expenditures	Health spending measures the final consumption of health care goods and services, including personal health care (curative care, rehabilitative care, long-term care, ancillary services and medical goods) and collective services (prevention and public health services as well as health administration), but excluding spending on investments	EUR ²	OECD
State healthcare expenditures	Government healthcare expenditures are financed through government spending and compulsory health insurance	%	OECD
Private healthcare expenditures	Private healthcare expenditures are financed through voluntary health insurance and private funds (out-of- pocket payments)	%	OECD
Pharma market	Total market of pharmaceutical products, in Ukraine includes private market (out-of-pocket) and state reimbursement	-	IQVIA, Proxima Research
State reimbursement	State reimbursement includes both hospital purchases and retail reimbursed drugs. In Ukraine state reimbursement includes all types of government purchases, including National programs, regional and local budgets	-	IQVIA, Proxima Research
Co-payment	Patients contribution towards the cost of reimbursed out-patient medicines and towards the cost of their general care	-	-
Clawback tax	Clawback tax referred to obligation of the drug producers to pay contribution for reimbursed medicines	-	-
Original drugs	 Incldues: (1) Innovative (protected) drugs: First on the market products (original) invented by companies running R&D, clinical studies and getting exclusive rights for selling the product for a period of time (~20 years). The newest and the most recent. Subsegment: biological products (including vaccines); (2) Original non-protected: Original products which lost exclusivity (patent protection) and generics are existent on the market 	EUR ²	IQVIA
Generics and bioanalogues	Includes: (1) Generic: Product with the same formula as original product proven for similar effectiveness, safety and mode of action. Can be produced when original products lose exclusivity; (2) Biosimilar (bioanalogues): Biological drugs similar in quality, effectiveness and safety to a reference original biological product	EUR ²	IQVIA
Other drugs (non-generic & non- original)	 Includes (1) Food supplements: Vitamins, minerals, naturally occurring products; (2) Traditional and natural: products that are extracted from natural components, traditionally produced (i.e. carvalol) 	EUR ²	IQVIA
(1) Converted at fixed ex. rate EUR/USD = 1.1438 as of 31 December	er 2018; (2) Converted at fixed exchange on 31 December 2018	of	

(1) Converted at fixed ex. rate EUR/USD = 1.1438 as of 31 December 2018; (2) Converted at fixed exchange on 31 December 2018

Indicator	Description	Unit	Source
Life expectancy	Life expectancy at birth indicates the number of years a newborn infant would live if prevailing patterns of mortality at the time of its birth were to stay the same throughout its life	Years	World Bank
Mortality rate	Crude death rate indicates the number of deaths in general per 1K individuals per year	% per 1K people	World Bank
Birth rate	Birth rate or fertility rate indicates the number of births per woman	# children per woman	World Bank
Infant mortality	Infant mortality indicates the number of deaths of children under one year of age per 1K live births	Cases per 1K live births	World Bank
Mortality from oncology	Indicates the number of deaths per 100 K people caused by oncological diseases (cancer)	Cases per 100K people	WHO, OECD
Mortality from Cardiovascular	Indicates the number of deaths per 100 K people caused by cardiovascular diseases (heart attack and stroke)	Cases per 100K people	WHO
DALYs	DALYs are calculated as the sum of the Years of Life Lost (YLL) due to premature mortality in the population and the Years Lost due to Disability (YLD) for people living with the health condition or its consequences	Years per 1 mn people	World Bank
Amenable mortality rate	Amenable mortality is defined as deaths from a collection of diseases, e.g. diabetes and appendicitis, that are potentially preventable given effective and timely health care	Age standardized rate per 100 K people	World Bank
W.A.I.T. indicator: Rate of availability	Rate of availability is a number of new medicines (i.e. medicines including a substance that has not been previously available in Europe) available (having market authorization) to patients in European countries as of 2018	In percent	IQVIA
<i>W.A.I.T. indicator:</i> Length of market access delays (average)	The average time between marketing authorization and patient access indicates the number of days elapsing from the date of EU marketing authorization (or effective marketing authorization in non-EEA countries) to the day of completion of post-marketing authorization administrative processes	Days	IQVIA

Indicator	Description
Budget excess repayments	 Excess out-patient pharmaceutical spending, i.e. above the annual budget set by the government are repaid by manufactures
Clawback tax	 Sales of reimbursed medicines are subject to a clawback-type tax, charged on the manufacturer's selling price of reimbursed drugs An additional clawback-type tax can be payed on certain medicines
A fee payable for sales representatives	Pharmaceutical manufacturers are required to pay a fee for each pharmaceutical sales representative employed
Patient co-payments	• Patients contribute towards the cost of reimbursed out-patient medicines and towards the cost of their general care
Generic pricing rule	 Generics price regulation according to which the price of new and subsequent launches are subject to discounts or caps relative to reference group or branded original drugs
Health Technology Assessment (HTA)	 Systematic evaluation of the properties and effects of new medicines, including evidence regarding clinical effectiveness, safety, cost-effectiveness and others aimed to address the direct and intended effects as well as indirect and unintended consequences

Indicator	Description
Financial Based Agreements	 Price level or nature of reimbursement is based on financial considerations and is not related to clinical performance
Performance Based Agreements	 Price level or nature of reimbursement is tied to future metrics ultimately related to patient performance, outcomes, efficacy, tolerability, dosing, benefit, outcomes, quality of life, or clinical usage
Coverage with Evidence Development (CED)	 Reimbursement decision in which approval is conditional on the collection of additional population level studies after launch (with provisional reimbursement) to support coverage or pricing
Price control	 Reference pricing is applied, i.e. the proposed manufacturer's selling price must not exceed the lowest MSP of the same drug in the European Economic Area Other price control may include a V4 Plus group price discount negotiations and drug reimbursement conditions initiative. An innovative cancer drug and an orphan drug will reportedly be the first drugs to have their prices negotiated by the group
Budget cap	 While not being a preferred option for companies, budget caps have been recently required by payers for most molecules and also for molecules already in the market
Prescribing control	 Government has a number of tools at its disposal to influence doctors' prescribing habits, such as Traffic Light System, Prescribing Quotas, etc.



Healthcare systems overview

HEALTHCARE SYSTEMS OVERVIEW

Ukraine is lagging behind benchmarking countries in economic development with GDP per capita 3-4 times lower than in East Europe

Economic environment

opulation					
Region	Population [mn, 2019E]	GDP size [PPP bn EUR ¹ , 2019E]	GDP / capita [PPP bn EUR ¹ , 2019E]		
Czech Republic	10.6	361	34,0		
Hungary	9.8	290	29,8		
Latvia	1.9	53	27,4		
Poland	38.0	1 125	29,6		
Slovakia	5.5	175	32,0		
Ukraine	42.2	358	8,5		

Comments

Population

- Ukraine has the biggest population compared to CHLPS countries
- However, GDP per capita is significantly lower in Ukraine
- Nevertheless, despite lowest GDP per capita and lowest historical growth of 2% CAGR 2015-2019, Ukraine is expected to grow with the fastest growth rate in 2019-2023 due to improved business environment and political situation stabilization



Actual 4y CAGR [2015-2019E]

(1) Converted at fixed ex. rate EUR/USD = 1.1438 as of 31 December 2018 Source: IMF, ukrstat.gov.ua

Gap is deepening at healthcare expenditure per capita level with Ukraine five times lower than in Latvia and Poland, 7-9 times lower than in Czech, Hungary

Healthcare provision

Healthcare expenditures



Healthcare expenditures [Bn EUR¹, 2019E]

Population, 2019E

Healthcare expenditures per capita [EUR¹ per capita]

(1) Converted at fixed exchange on 31 December 2018 Source: World Bank, IQVIA

Comments

- **Total Ukraine healthcare expenditures** are comparable with Latvia, Slovakia and Hungary. However, Ukraine population is much bigger (x23 Latvia, x8 Slovakia, x5 Hungary)
- Ukraine healthcare expenditures per capita are the smallest compared to CHLPS countries
- Healthcare expenditures in Ukraine amount to 3.6% of GDP (CHLPS countries range is vary from 5.9% in Latvia to 7.5% in Czech Republic)
- The healthcare sector in Ukraine has been underfunded for many years after the demolish of the Soviet Union. The patients have been suffering for years from the lack of access to the essential medical services and the services converted in the ghost market in reality. Patients had to pay out of pocket for nominally free and guaranteed services for 80% of the cases
- In February 2017, the Ministry of Health presented reform perspective for 2017-2020. The reform targets include increase of public funding of patient services for state-based guaranteed amount of services and boost in efficiency by creating competition for a patient in the sector
- Focus areas include the introduction of **new funding model for primary** care, creating a national health service, creation of hospital districts and implementation of medicine reimbursement

State healthcare expenditures in Ukraine comprise 3.6% of GDP, half of CHLPS countries average of 4.5%

Healthcare provision structure



State healthcare expenditures as % of GDP [2019E, %]



Comments

- Ukrainian healthcare is driven mostly by private spending (~60%), whereas in CHPLS countries private health spending share is not exceeding 18-45%
- Private healthcare contributes is very high in Ukraine as the state is not capable of providing sufficient amount of free healthcare services guaranteed by the law
- Healthcare reform in Ukraine is aimed to increase state spending up to 5% (of GDP) to reach European countries level (starting from 2020)
- The state healthcare in Ukraine is mainly financed by tax revenues, while in CHLPS countries other funding sources also take place:
 - Main funding is received via health insurance (ex: Czech Republic, Hungary, Poland, Slovakia)
 - In Hungary and Poland additional funding is received via clawback tax
 - In CHLPS countries there is also a **co-payment system**, when patients partially finance their treatment

Source: OECD, IQVIA

State healthcare expenditure for pharmaceuticals comprises only 4% from state HC expenditure in Ukraine compared to average 20% in CHLPS countries

Healthcare provision structure



State healthcare expenditures by source of financing

Private healthcare expenditures by source of financing



Comments

- Patient care (medical services) and medical pharma (purchasing of pharmaceutical and other medical products) are two major healthcare components comprising up to 90% in CHLPS countries
- In Ukraine **medicines are mainly covered out-of-pocket** (~70% of private healthcare expenditures) while patent care covered by state is one of the highest in Ukraine (83% in state HC expenditure structure)
- The government in Ukraine is trying to secure free access to healthcare services as a constitutional right and aiming to make healthcare service universally accessible in the constrained financing environment but in public clinics most of patients are covering required drugs out-of-pocket
- Patient care, prevention and others, including administration and other medical services, as well as part of pharma and medical product purchasing constitute aggregated expenditures of the clinics. The elements are **partially cover CAPEX** for replacement of fixed assets and equipment

(1) Patient care refers to inpatient and outpatient curative-rehabilitative care, home care and ancillary services; (2) Medical goods include pharmaceuticals and other medical durable and non-durable goods; (3) Prevention includes vaccination, early disease detection programmes, disease control programmes; (4) Other includes administration costs, additional medical care services, etc.

The only source of financing of healthcare in Ukraine is tax proceeds, while all Eastern European countries are using insurance to finance healthcare

Government healthcare provision overview

Public healthare funding sources

Financing sources of state HC spending	Czech Republic	Hungary	Latvia	Poland	Slovakia ²	Ukraine ³
Tax revenues						
Compulsory health insurance						
Co-payment						
Clawback tax ¹						

Notes: (1) Clawback tax referred to obligation of the drug producers to pay contribution for reimbursed medicines

(2) Taxes in Slovakia are limited due to high proportion of economically inactive population

(3) Private insurance system in Ukraine is contributing only ~2% (2017) of the total private expenditure and covers mostly corporate employees as a part of social corporate package

Compared to CHLPS countries Ukraine pharma market consumption is lower both in value and volume terms by three and four times correspondingly

Pharmaceutical market

Pharma market size and growth

Country	Pharma value [Bn EUR ¹ , 2019E]	Pharma value per capita [EUR ¹ / capita, 2019E]	Consumption [SU/ capita, 2019E]	CAGR ² [EUR, 2015-2019E]
Czech Republic	2.9	271	1 110	11.9%
Hungary	2.9	292	1 307	5.6%
Latvia	0.4	223	1 233	6.1%
Poland	7.5	197	1 242	5.4%
Slovakia	1.6	294	1 233	2.5%
Ukraine	3.0	71	479	9.8%
CHLPS average	Ø 3.0	Ø 255	Ø 1 225	▲ Ø 6.3

Comments

- Ukraine total pharma market is comparable with CHLPS countries
- However, consumption of pharma products is much lower in Ukraine:
 - By ~x3 times in units per capita
 - By ~x4 times in EUR per capita
- Nevertheless, historically Ukrainian pharma market has been growing faster compared to more developed CHLPS countries except for Czech Republic

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(1) Converted at fixed exchange on 31 December 2018;

(2) Pharma market annual growth 2015-2019 is calculated in EUR and does not include local currency fluctuations Source: IQVIA, OECD, Proxima Research

In Ukraine government covers 12% of pharmaceuticals (vs CHLPS countries ~74% on average)

Pharmaceutical market structure



Comments

- In Ukraine the state funds only 12% of the total drugs expenditures, which is significantly below CHLPS countries. However, the introduced healthcare reform implies raising coverage of population by pharmaceutical products
- The introduction of state medical reimbursement system in Ukraine in 2017 for certain drugs (diabetes, cardiovascular, asthma), reference pricing mechanism for a group of medicines, introduction of e-health system targeting the patient are key steps undertaken by the government to **improve patients access to the treatments** in accordance with the modern world's standards
- State reimbursement in Ukraine is comprised of primary care (e.g. insulins), regional and centralized purchases of the Ministry of Health

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Source: IQVIA, Proxima Research

Pharmaceutical products include Original and Biological drugs, Generics and Bioanalogues and Other products

Pharmaceutical market structure

Pharmaceutical market segmentation



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HEALTHCARE SYSTEMS OVERVIEW Ukraine has the lowest state spending per capita and the largest Gx and Other drugs share in state reimbursement, which is ~50% higher than CHLPS countries average

Pharmaceutical market structure | State reimbursement



Gx and Original drugs state reimbursement

Comments

- Ukraine has the lowest government spending per capita and the largest generics share in government spending
- At the same time ~36% of Ukrainian state reimbursement is allocated on other pharmaceutical products, i.e. w/o evidence (food supplements, traditional and natural), which is ~30% more compared to CHLPS countries
- As a result, in Ukraine, unlike European countries, the biggest portion of innovative treatments is beared by population out of pocket spending
- In volume terms generics share in government purchases has increased in all countries

• Share of generics drugs is expected to increase further in volume in government procurement structure as a result of increasing accessibility of new medicines available at lower prices of better quality and safety profiles

(1) Converted at fixed exchange on 31 December 2018;

(2) All vaccines are classified as Original drugs as >90% of all vaccines in CHLPS countries are biological Source: IQVIA, Proxima Research

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XX%) - Change of Gx share in state reimbursement, 2015 vs 2019 KSE | Kylv school of Economics \equiv QVA

Ukraine has the highest death rate among CHLPS countries with cardiovascular and oncology as primary reasons

Leading causes of death and diseases



Top diseases [DALY, years per 100 K people]



Source: IQVIA analysis, WHO

State reimbursement per capita of pharmaceutical products in Ukraine is ~22 times lower than in Easter European countries

State reimbursement structure by therapy (ATC1)



Ukraine is lagging behind East European countries on most of healthcare KPIs

KPIs of Healthcare system (1/2)

KPIs of healthcare system in Ukraine and benchmark countries



Comments

MoH of Ukraine established an action plan in 2019 with a number of healthcare KPIs:

- Lower prevalence rate
 - infectious diseases number 0 decrease - by 20%
 - reduction of cardiovascular 0 diseases in patients of working age - by 10%
- Faster recovery
 - average length of hospitalization 0 reduction - by 20%
 - number of cases when a person's 0 working capacity reduced as a result of illness - decrease by 10%

Longer life span

- mortality rate reduction by 5% 0
- life expectancy increase by 5% 0

19

Source: IQVIA, World Bank, WHO

Current low funding level of pharmaceuticals and low state coverage do not allow to achieve comparable health outcome results

KPIs of Healthcare system (2/2)



Comments

- Ukraine is far behind than CHLPS countries in terms of absolute parameters, such as economic development, which difficult to improve in the short or medium run
- However, such parameters, as share of state expenditures on healthcare or share of original drugs in state procurement, are under government control and can be improved towards European level
- In Ukraine some measures have been undertaken to improve the current situation:
 - Healthcare reform in Ukraine is aimed to increase state spending. Since 2018 medical guarantee program has been implemented: 5% of GDP should be used to finance the program, however in reality 5% target is not being met
 - By 2023 all government medical purchases should be included in the program

 There are many targeted MoH programs, such as oncology or cardiovascular, but they all do not have quantifiable KPIs

(1) Converted at fixed exchange on 31 December 2018 Source: IQVIA, OECD, Proxima Research

Ukraine has the lowest life expectancy at birth and one of the highest death rates compared to CHLPS countries

Outcomes / KPIs of healthcare system



Life expectancy at birth, male [years]



Mortality rate [% per 1K people]



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Source: World Bank, IQVIA Study on spending on healthcare and access to treatment | December 23, 2019

HEALTHCARE SYSTEMS OVERVIEW

Ukraine has the highest infant mortality rate compared to CHLPS countries, while birth rate is slightly higher than in Hungary, Slovakia and Poland

Infant mortality [cases per 1K live births]

Outcomes / KPIs of healthcare system

Birth rate [# children per woman]



HEALTHCARE SYSTEMS OVERVIEW

Ukraine has the highest rate of mortality from cardiovascular diseases compared to CHLPS countries, but lower mortality rate from oncology

Outcomes / KPIs of healthcare system

Mortality from cardiovascular diseases [per 100K people]





Mortality from oncological diseases [per 100K people]

Ukraine has highest DALYs and amenable mortality rate compared to East European reference countries

Ukraine

Outcomes / KPIs of healthcare system



Amenable mortality rate [age standardized rate per 100 K people] Czech 179 Hungary 268 Latvia 326 Poland 169 Slovakia 250

Ø 279

Note: disability-adjusted life year (**DALY**) is a measure of overall disease burden, expressed as the number of years lost due to ill-health, disability or early death

Source: World Bank, Eurostat Study on spending on healthcare and access to treatment | December 23, 2019

Note: **Amenable mortality** is defined as deaths from a collection of diseases, e.g. diabetes and appendicitis, that are potentially preventable given effective and timely health care



Healthcare systems overview summary



Starting from lower economic ability to fund healthcare (3-4 times lower GDP per capita), the gap (vs Eastern Europe) in funding healthcare by state multiplies

- Ukraine has lower economic capacity (GDP per capita in Ukraine is 3-4 times lower than in Eastern Europe)
- On top of lower economic capacity, the focus is also diluted out of the healthcare: Ukraine healthcare expenditure per capita is five times lower than in Latvia and Poland, 7-9 times lower than in Czech republic, Slovakia and Hungary
- Share of state-funded medicines is half of the level of Eastern European countries (3.6% of GDP, vs 4.5% average in Eastern Europe)
- Reason for lowering focus on healthcare of the country and the state is non-targeted sourced of financing of healthcare (tax pool in Ukraine vs dedicated) insurance-base in benchmarking Eastern European countries)

Pharmaceutical spending is screwed towards basic generics or other products with no evidence that does not lead to better health outcomes

- Ukraine pharma market consumption is three times lower compared to CHLPS countries
- Only 12% of pharmaceuticals are covered by Government in Ukraine vs ~74% in benchmarking Eastern European countries
- Ukraine has the lowest government spending per capita and the highest share of generics in government spending structure
- The measurements of healthcare system quality (life expectancy, mortality, birth mortality, etc) are the lowest for Ukraine
- Treatment of oncological, cardiovascular, infection and nervous diseases have the highest share in state procurement budget in Ukraine and CHLPS countries



Ukraine has a vague targets for healthcare which prevents focused spending

- All CHLPS countries have target KPIs to track healthcare system efficiency. However, only action plan by MoH, including three healthcare KPIs: lower disease rate, faster recovery and longer life time, has been established in 2019
- Ukraine is far worse than CHLPS countries in terms of healthcare outcomes, which is an indicator of insufficiency of healthcare system
- Ukraine has the lowest vaccination level compared to CHLPS countries, which is the priority target of Ministry of Health
- Compared to CHLPS counties Ukraine has the lowest life expectancy at birth and the highest death rates, including infant mortality, mortality from cardiovascular diseases, amenable mortality and DALYs





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Instruments for access to innovative therapies

Original drugs share in state procurement is increasing along with economic development. Ukraine is comparable with the lagging countries

Benchmark analysis



XX%) Original drugs share in state reimbursement change 2019 YTD vs 2011

Other Generic Original

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In Ukraine original drugs share in state procurement is the lowest and declining, while in most of benchmarking countries original's share has grown

State reimbursement of Original drugs

Share of original treatments in state reimbursement per capita [EUR¹, 2019]



(1) Converted at fixed exchange on 31 December 2018 Source: IQVIA, Proxima Research

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- Growth / No change / Decline of Original drugs share in government procurement structure

INSTRUMENTS FOR ACCESS TO INNOVATIVE THERAPIES

Ukraine state reimbursement of original drugs per capita is ~130 times lower than in CHLPS countries

State reimbursement of Original drugs by therapy (ATC1)



Original drugs state reimbursement per capitaShare of therapy value in original drugs state
reimbursement [EUR1, 2019E]CZE170CZE27%14%8%12%13%8%7%1*



(1) Converted at fixed exchange on 31 December 2018 Source: IQVIA, Proxima Research

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100%

Availability to innovative medicines in Ukraine is at the lowest 9% rate of availability in Europe

W.A.I.T. indicator



Note: **Rate of availability** is a **number of new medicines** (i.e. medicines including a substance that has not been previously available in Europe) **available (having market authorization) to patients in European countries as of 2018**

(1) Not available new medicines include drugs w/o market authorization Source: IQVIA, EFPIA member associations, who either refer to information available from official sources or gather this information directly from member companies

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Comments

- Patient access to new medicines is highly varied across CHPLS countries with the greatest rate of availability in Hungary and lowest in Latvia and Ukraine
- The rate of availability of new medicines heavily depends on healthcare system performance: price regulation effectiveness, transparency of healthcare system, barriers to entry and healthcare funding issues



Among CHLPS countries the average delay between market authorization and patient access varies from ~440 days to ~620 days. Ukraine is within the range

W.A.I.T. indicator



Note: **the average time between marketing authorization and patient access** - the number of days elapsing from the date of EU marketing authorization (or effective marketing authorization in non-EEA countries) to the day of completion of post-marketing authorization administrative processes

Comments

- The average delay between market authorization and patient access can vary significantly among countries
- Countries with more products available tend to have faster access to medicines
- Among CHLPS countries patients in Hungary and Latvia accessing new products within 400-500 days after market authorization, while in Ukraine, Czech Republic, Poland and Slovakia the average time exceeds 500 days
- Even within a country there is a large variation in the speed of patient access to different products



Different instruments and solutions are used to improve access to modern health treatments



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East Europe countries are mainly using risk sharing mechanisms and costcontainment measures, including funding solutions and control mechanisms



Different instruments and solutions are used to improve access to modern health treatments



Industry payback mechanisms, patient co-payments and generic pricing rule are widely used to fund access to innovative treatments

Funding solutions instruments

✓ Funding	Instrument characteristics		Availability in Eastern Europe				
<u>εš</u> solution instrument			HUN	LVA	POL	SVK	
Generic pricing rule	 Generics price regulation according to which the price of new and subsequent generics are subject to discounts or caps relative to reference group or branded original drugs 	\checkmark	\checkmark	×	\checkmark	\checkmark	
Patient co-payments	 Patients contribute towards the cost of reimbursed out-patient medicines and towards the cost of their general care 	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark	
Industry payback mechanism: e.g. Clawback tax	 Sales of reimbursed medicines are subject to a clawback-type tax, charged on the manufacturer's selling price of reimbursed drugs An additional clawback-type tax can be payed on certain medicines 	×	\checkmark	\checkmark	\checkmark	×	


Funding solutions instruments

Funding solution	Scope	Applicability	Impact
Generic pricing rule	 Generics entered market after originator 	 Strong competitive market landscape to ensure drug supply security 	 Define maximum price of first and subsequent generics/biosimilars by predefined levels e.g. 30% for the 1st generic to enter market.
Patient co-payments	 Outpatients Rx drugs 	 Structure of the co-payment levels have to balance financial efficiency with affordability for patients 	 Balance budget spending and out-of-pocket spending Effect depends on difference of price and reimbursement level Decrease access to health care proportional to the size of the co-payment (1)
Industry payback mechanism: Clawback tax	 Rx drugs 	 Applicable in case of highly aggressive price-control measure to secure confidentiality of real agreed/negotiated prices to protect manufacturers' margins on other markets 	 Provides funds, risk-mitigation measure in case of overspending In case of reference pricing secures confidentiality of the real prices for manufacturers

In CHLPS countries except for Latvia generics are subject to pricing regulations

Funding solutions instruments: Case study

Poland

- Generics are subject to the following pricing regulations:
 - The manufacturer's selling price (MSP) of the first generic is not permitted to exceed 75% of the MSP¹ of the branded original
 - The MSPs¹ of subsequent generics are not permitted to exceed the MSP¹ of the cheapest therapeutically-equivalent drug

Czech Republic

- Generic prices in the Czech Republic are among the lowest in Europe
- Reimbursement price ceilings for generics and biosimilars were lowered by amendments to the Medicines Act, which were approved in November 2016 and became effective on 1 April 2017
- Price differential between the first generic and the original brand must be 40%, while the first biosimilar must be launched at a price at least 30% below that of the reference biologic

Slovakia

- First generic entering the market must have a 45% initial price reduction compared to the original
- 2nd generic must have an additional 10% price reduction compared to the first, and the 3rd generic additional 5% price reduction compared to second

Latvia

• In Latvia there is no generics pricing rule

Hungary

- The price of a generic drug at launch is capped
- If no reference price reimbursement group has (yet) been established for a given drug, the price of a generic at launch is capped relative to the price of the corresponding off-patent original. The level of price cap applied depends on whether the drug is the first marketed generic for an active ingredient, or a later version:
 - The MSP¹ of the first marketed generic version is not permitted to exceed 60% of the (pre-patent expiry) MSP¹ of the off-patent branded original
 - The prices of subsequent generics are similarly capped relative to the price of the preceding generic version until the NEAK forms a new active ingredient-based reference price group
- Once a reference price group has been established, the maximum MSP¹ of any drug, including generics (and the corresponding off-patent original, where applicable), is not permitted to exceed a certain level

Patient co-payment is present in all CHLPS countries, though under different conditions

Funding solutions instruments: Case study

Slovakia

- In June 2003 patient co-payment of 50SKK/day (1.2 EUR/day) for hospital stay has been introduced. Maximum days charged are 21.50 % discount applies to 1st and last day of stay
- Concerning generics, the cheapest offer principle is applied: cheapest generic from a class gets full or almost full reimbursement, other generics of the same ATC group get same reimbursement plus fixed co-payments. Fixed copayment is the difference between the price/reimbursement of the cheapest offer and the actual offer of other generic concerned
- This practically creates the situation, where **the cheapest generics from a class will have null or very low copayments**, while others (those who set their prices too high during the time of applications / offer submitting) will suffer from higher co-payments, which disqualifies them from competing in the market place

Poland

- Patients are required to contribute towards the cost of many of their reimbursable medicines
- Co-payment rate varies from flat free to 50%
- There are **no patient co-payments** for healthcare services

Latvia

- Co-payments include publicly-provided services, and payments for privately-provided care (or private insurance)
- The patient pays the difference between the drug cost in the pharmacy (Basic Price) and the compensation sum
- Concerning the A list the patient pays the difference between prescribed medicine and Reference Price within pharmaco-therapeutical group. Even if the compensation is 100% the patient pays 0.71 EUR for the prescription. The costs of these drugs are reimbursed (by the sickness funds) if they have been prescribed by a doctor who has an Agreement with a sickness fund

Czech Republic

- Pharmaceutical co-payments were included in the annual user fee ceiling unless the level of reimbursement was lower than 30% of the maximum price. Under the reference price system, patients must pay the difference between the reimbursement price and the cost of drugs priced at levels in excess of the reimbursement threshold
- In theory, at least one medicine within each cluster must be fully reimbursed, requiring no additional co-payment on the part of the patient. In practice, the system is complex, and the large number of products within each cluster (indicated for various diagnoses) sometimes means that a fully reimbursable product is not available for all indications

Hungary

- Patients contribute towards the cost of reimbursed out-patient medicines and towards the cost of their general care
- Normative Reimbursement: Patients pay 20%, 45% or 75% of the drug's public price
- Indication-bound Reimbursement: Patients pay 0% (subject to a HUF300 'pack fee'), 10%, 30% or 50% of the drug's public price
- For **biological** drugs included in the reference price reimbursement system, **separate fees** may apply
- In the active ingredient-based or therapeutic reference pricing systems, the applicable level of co-payment is calculated based on the price of the reference product
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In Ukraine there are no exemptions for poor people and outpatient prescribed medicines are fully payed by patients

Funding solutions instruments: Case study

Patient co-payment by country

Country	Outpatient visits	Outpatient prescribed medicines	Inpatient care	Exemptions	Сар
Czech Republic	PublicFCFCYes, including poor		No		
Hungary	No charges	FC + PC + RP	FC+PC	FC+PC Yes, including poor	
Latvia	FC	FC + PC + RP	FC	Yes, including poor	Outpatient visits + inpatient
Poland	No charges	FC + PC + RP	No charges	Yes, but not for poor	No
Slovakia	vakia No charges FC + RP No charge		No charges	No	Rx
Ukraine	No charges	No formal charges but all pay No charges No		No	

Note: FC - fixed co-payment, PC - percentage co-payment, RP: reference pricing, Rx - prescribed outpatient medicine

Comments

- Co-payment design is a key factor influencing financial protection
- Exemptions for poor people are the single most effective co-payment design feature in terms of access and financial protection
- **Caps** also protect people if they are applied to all co-payments over time rather than narrowly focused on specific items or types of service – and if they are low enough
- In contrast to low fixed copayments, percentage co-payments shift financial risk from purchasing agency to households and expose people to health system inefficiencies
- Co-payment policy should pay attention to all three design features (exemptions, caps and type of co-payment) and be as simple as possible to minimize confusion and enhance transparency

Industry payback policies are widely used and powerful tools for costcontainment and generation of additional funding

Hungary

- A 20% clawback on all reimbursed drug sales: Sales of reimbursed medicines are subject to a clawback-type tax, charged at 20% on the price of reimbursed drugs. However, manufacturers can reduce their liabilities under the clawback scheme. Furthermore, manufacturers of drugs granted beneficiary reimbursement status are exempt from payment
- Additional 10% clawback on branded prescription drugs:

An additional clawback-type tax is payable on certain medicines: branded prescription drugs meeting all of the following criteria: 1) have been reimbursed for at least six years 2) have no reimbursed generic equivalents in Hungary 3) are priced at HUF1,000 or more (at MSP¹)

• Excess budget repayments:

Manufacturers must cover any excess out-patient pharmaceutical spending (i.e. above the annual budget set by the government) incurred by the National Health Insurance Fund (NEAK) in a given year. Repayments are allocated according to each manufacturer's share of reimbursed drug spending

• Fees for sales representatives:

Pharmaceutical manufacturers are required to pay a HUF10 million fee to the NEAK for each pharmaceutical sales representative employed

Ø Industry payback

- Clawback tax
- Fees for sales representatives
- Budget excess repayments

Latvia

Excess budget repayments:

Latvia sets an annual pharmaceutical budget in order to control spending and to allocate a fixed share of health expenditure to pharmaceuticals

- An annual pharmaceutical expenditure cap is set: if the National Health Service detects an annual increase of more than 10% in the sales volumes of particular reimbursed medicines or medical devices that have been listed for at least three years, a **rebate is mandated** (except where a sales volume contract has been previously signed or prescription conditions have changed)
- Thus, industry pays only part of the consumption excess

Czech Republic

- There are **no mandatory industry payback** arrangements. However, introduced prescribing limitations and back-bonus limitations were introduced with the objective to achieve cost containment
- Budget caps have been recently required by payers for most molecules and also for molecules already in the market

Poland

- 17% ceiling:
 - Applied if annual prescription drug reimbursement budget exceeds plans, ultimately capped at 17% of the total annual healthcare budget
- 50% clawback tax:
 - 50% of any National Health Fund (NFZ) expenditure in excess of the ceiling. The payback sum is obtained by multiplying the number of packs necessary to meet patient needs (as estimated based on average monthly demand when there is full supply) by the MSP¹, proportional to the length of time and quantity for which the supply commitment was not fulfilled

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Different instruments and solutions are used to improve access to modern health treatments



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Health Technology Assessment of new medicines is a required stage prior reimbursement in all CHLPS countries

Process improvement

Process	Process		Availability in CHLPS countries						
Improvement	Instrument characteristics	CZE	HUN	LVA	POL	SVK			
Health Technology Assessment (HTA)	Systematic evaluation of the properties and effects of new medicines, including evidence regarding clinical effectiveness, safety, cost- effectiveness and others aimed to address the direct and intended effects as well as indirect and unintended consequences	\checkmark	\checkmark	\checkmark	✓	~			





HTA implementation helps to ensure value for money in original and innovative drugs spending and minimize use of ineffective technologies *Process improvement*

Process **Applicability** Scope Impact improvement • No substantial evidence of HTA on prices Minimise the use of ineffective or harmful Implemented in a setting where there are Health technology other pricing policies and where there is • Original or technologies sufficient technical capacity and legal • Contribute to value for money investments in innovative drugs assessment (HTA) framework health technology in finite budgets Provide clear information to stakeholders



Health technology assessment is implemented in all CHLPS countries, however, only in Hungary and Poland a separate agency is established

Czech Republic

- The establishment of a formal body responsible for performing HTAs on costly pharmaceuticals is unlikely in the near future. The State Institute for Drug Control (SÚKL) will continue to employ cost-effectiveness and budget impact calculations during the Pricing and Reimbursement assessment process
- The MoH and the SÚKL have worked on the establishment of comprehensive manuals for the conduct of HTAs, based on methodologies employed by authorities in other western European countries
- Existing rules require manufactures to provide a pharmacoeconomic analysis and clinical effectiveness and budget impact analysis along with other clinical information in application dossiers, and this information appears sufficient for reimbursement decision making for the moment. There is no separation of the appraisal and decision-making stages within SÚKL

Latvia

- In Latvia the NHS is responsible for assessing and approving medical technologies
- Cost-effectiveness, safety aspects (risks and potential side-effects), potential impact and efficiency, influence of the technology on the patient's health and quality of life are assessed by the Unit of Health Economics, Technology and Clinical Guidelines within the NHS
- Since 2002, every new medicine is evaluated according to the Common Baltic Guidelines on Economic Evaluation of Pharmaceuticals prior to being entered into the positive list of NHS reimbursed medicines



Poland

- The Agency for Health Technology Assessment and the Tariff System (AOTMiT) is responsible for carrying out health economic evaluations of **new** drugs that have no reimbursed therapeutic alternatives
- Manufacturers of new drugs without any reimbursed therapeutic alternatives are required to provide the following information:
 - Budget impact analysis (required for all new drugs)
 - Evidence of the drug's clinical effectiveness
 - An analysis of the economic impact of the drug from the payers' perspective
 - A rationalization analysis, providing reimbursement solutions to free up public funds, if the BIA shows an increase in reimbursement costs for the NFZ
- The clinical and economic analyses are evaluated by the AOTMiT before a final decision is taken on whether or not the drug should be reimbursed

Hungary

- Pharmacoeconomic data of new drugs submitted by manufacturers are passed by the National Health Insurance Fund (NEAK) to the Department of Health Technology Assessment (HTA), part of the National Institute of Pharmacy and Nutrition (OGYÉI)
- The HTA Department evaluates the drug's efficacy/safety, cost-effectiveness and budget impact, among other factors. The outcome of this assessment is then taken into consideration by the NEAK's Technology Appraisal Committee (TÉB) when making a reimbursement recommendation
- HTA department also has a number of other responsibilities: defining the scope of the HTA process, the development of pharmacoeconomic guidelines, the development of policy designed to encourage the rational use of healthcare resources and is required to work in co-operation with other HTA bodies in Europe

Slovakia

- There is no special state institution in charge of HTA in Slovakia
- The HTA is still in a relatively early stage of implementation
- Participation within the European Network for Health Technology Assessment has significantly improved the quality of the process of HTA in Slovakia



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Different instruments and solutions are used to improve access to modern health treatments



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All CHLPS countries arrange innovative market access agreements with manufactures of new medicines

Risk-sharing agreement

Risk-sharing		Availability in CHLPS countries						
agreement	Agreement description	CZE	HUN	LVA	POL	SVK		
Financial Based Agreements	Price level or nature of reimbursement is based on financial considerations and is not related to clinical performance	\checkmark	~	\checkmark	~	×		
Performance Based Agreements	Price level or nature of reimbursement is tied to future metrics ultimately related to patient performance, outcomes, efficacy, tolerability, dosing, benefit, outcomes, quality of life, or clinical usage	\checkmark	~	~	~	×		
Coverage with Evidence Development (CED)	Reimbursement decision in which approval is conditional on the collection of additional population level studies after launch (with provisional reimbursement) to support coverage or pricing	✓	×	×	×	×		

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Risk-sharing agreement

Risk-sharing agreement	Scope	Applicability	Impact		
Financial Based Agreements	 High-cost drug with high budget impact and low clinical uncertainty 	 Dealing with new and often expensive technologies, which are characterised by significant levels of uncertainty Simple to apply tool, requires negotiation capacity and legal framework 	 Limit budget expenditures for drugs with uncertain/volatile consumption 		
Performance Based Agreements	 High-cost drug with uncertainty of effect / population or high budget impact 	 Dealing with new and often expensive technologies, which are characterised by significant levels of uncertainty Implemented in a setting where there are other pricing policies and where there is sufficient technical capacity and developed infrastructure 	 Facilitate earliest possible access for patients Reduces budget impact of risk clinical uncertainty 		
Coverage with Evidence Development (CED)	 High-cost drug with uncertainty of effect / population or high budget impact 	 Applicable in cases with low evidence but high-therapeutic need(lifesaving conditions) Requires pre-launch activities(collecting data on existent clinical trials, pre- approved drugs, etc.) 	 Facilitate earliest possible access for patients 		

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CHLPS countries implement different types of risk-sharing agreements to facilitate access to new medicines

Slovakia 👘	Poland	Latvia
 Types of risk-sharing agreements No agreements yet implemented Rationale for future implementing The possibility of introducing MEAs is currently being discussed as an instrument, together with other changes in the reimbursement legislation, to improve access to new medicines 	 Types of risk-sharing agreements Financial-based Discounts Price-volume agreements Bundle agreements Health outcome-based Rationale for implementing Better-controlled introduction of new and costly medicines into the reimbursement system Increasing and improving patients' access to medicines and other products Enhancing financial sustainability of the reimbursement system Increasing flexibility of pricing and reimbursement policy 	 Types of risk-sharing agreements Financial-based Discounts Price-volume agreements Health outcome-based Rationale for implementing Risk-sharing agreements are intended for the reimbursement of expenditures for the acquisition of medicinal products and medicinal devices for outpatient medical treatment The aim of agreements is to mitigate the impact of high prices, uncertainties around cost effectiveness, and added value
Czech Republic	Hungary	·
Types of risk-sharing agreements Financial-based 	Image: Second stateTypes of responseImage: Second stateImage: Second sta	risk-sharing agreements ial-based

- 1. Discounts
- 3. Payback
- 2. Price-volume agreements
- Health outcome-based
- Coverage with Evidence Development (CED)

Rationale for implementing

- Increasing **access to new therapies**, while containing expenditure Law on statutory health insurance. It does not contain specific provisions on Managed Entry Agreements, but recognizes that sustainability of health care financing is an integral part of public interest in health care
- Same law introduces provisions on coverage with evidence development for 'highly innovative medicinal products' ('VILPs)

- 1. Discounts
- 2. Price-volume agreements
- 3. Free doses
- Health outcome-based

Rationale for implementing

- Mitigation of **budget** impact
- Mitigation of uncertainty about clinical value
- Confidential way to manage price



4. Payback

5. Bundle agreements

Different instruments and solutions are used to improve access to modern health treatments



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INSTRUMENTS FOR ACCESS TO INNOVATIVE THERAPIES



All CHLPS countries use control mechanism instruments, which include price control, budget caps and prescribing control measures

Control mechanism instruments

Control			Availability in CHLPS countries						
(III) mechanism instruments	Instruments main characteristics	CZE	HUN	LVA	POL	SVK			
Price / margin control	 Reference pricing is applied, i.e. the proposed manufacturer's selling price (MSP) must not exceed the lowest MSP of the same drug in the European Economic Area Other price control may include a V4 Plus group price discount negotiations and drug reimbursement conditions initiative. An innovative cancer drug and an orphan drug will reportedly be the first drugs to have their prices negotiated by the group 	~	\checkmark	\checkmark	~	~			
Prescription control	 Government has a number of tools at its disposal to influence doctors' prescribing habits, such as Prescription by INN, Traffic Light System, Prescribing Quotas, etc. 	✓	\checkmark	~	~	~			





CHLPS control mechanism instruments allows to decrease and control drug prices and scale patients coverage with treatments

Control mechanism instruments

Control mechanism	Scope	Applicability	Impact
Price / margin control	 Might be applied for all drugs / specialized lists (e.g.EDL) or other drugs 	 The impact of reference pricing is only efficient when there are large differences in the prices of drugs in a given pool of comparators Used for both multisource and single-source products and is also used as part of a series of price setting mechanisms. Efficient and easy to use price control mechanism 	 Median relative reduction in cumulative drug expenditures of -18% after first year (-50% - +3%) (5)
Prescribing control	• Rx drugs	 Applicable when highly standardized treatment guidelines in place Due high resource demand for implementing – most efficient and important for highly cost treatment 	 Minimize overprescription, overutilization or unappropriated prescriptions, thus controlling spending (-10% on State programs KSE-MoH 2019)



CHLPS countries use control mechanism instruments, which include price control, prescribing control and budget caps

Poland

- **Reference pricing:** Fixed MSPs¹ are established for all retail sector reimbursed prescription drugs through price negotiations between MoH and the manufacturer. For innovative drugs, the price is negotiated taking into account factors such as the price in other EU states, budget impact, and cost-effectiveness. The prices of new drugs with at least one reimbursed therapeutically equivalent alternative on the market cannot exceed 75% of MSP of the alternative; or, where there are several alternatives, the price cannot exceed the MSP¹ of the reference rug in the same reference price reimbursement group
- **Price negotiations:** Regular price cuts are implemented via updates to the reimbursement list. In the hospital sector, the MSP is negotiated between the MoH and the manufacturer: hospitals can (and do) negotiate discounts with suppliers on this maximum MSP¹
- Poland is participating in a Central European joint price discount negotiations and drug reimbursement conditions initiative – along with Hungary, Lithuania and Slovakia (the so-called V4 Plus group). An innovative cancer drug and an orphan drug will reportedly be the first drugs to have their prices negotiated by the V4 Plus group

Latvia

 For drugs included in the positive list, prices are negotiated between the Medicines Pricing and Reimbursement Agency and the manufacturers. For drugs not included in the reimbursement system, prices are based on manufacturer's price with limited mark-ups for wholesalers and pharmacies

(1) MSP – manufacturer's selling price; (2) National Health Insurance Fund in Hungary Source: IQVIA

Czech Republic

The State Institute for Drug Control (SÚKL) is responsible for reimbursement decisions and HTA assessment including calculating the costeffectiveness of drugs. In May 2017, the union of health insurance companies published a methodology in agreement with the SÚKL to revise the threshold of incremental cost-effectiveness ratio (ICER) to CZK1.2 million (decreeing from EUR1.38m). Manufacturers may not be willing to lower their prices to levels required by the new methodology, which causes delays. However, temporary reimbursement can be granted via Section 16 for highly expensive drugs. Individual hospitals have the authority to decide on the budget that is directed towards usage of drugs

Hungary

Reference pricing: The proposed MSP¹ must not exceed the lowest MSP¹ of the same drug in the European Economic Area. Drugs for hospital use are subject to the same pricing and reimbursement procedures as reimbursed retail drugs, but actual prices are determined by negotiations between suppliers and NEAK²/hospitals (either individually or as part of the government's centralised procurement initiative). Generics, biosimilar prices are capped relative to the price of the off-patent original

Slovakia

• Hungary is participating in a Central European joint price discount negotiations and drug reimbursement conditions initiative (within V4 Plus group)



Pharmaceutical prices are being reduced

Europe and we believe in Europe as such

committee during the reimbursement process

benefit/pharmaco-economic profile of a product

and decides on the level of reimbursement.

reimbursement decision on EBM (evidence

joint price discount negotiations and drug

Slovakia is participating in a Central European

reimbursement conditions initiative (within V4

With regards to innovative products, the

reimbursement committee bases its

based medicine) facts

Plus group)

Reference pricing: The reimbursement

(1-2 times a year) evaluates the health

almost continuously, which makes the Slovak market to be one of the cheapest in Eastern

CHLPS countries use control mechanism instruments, which include price and prescribing controls and budget caps

Hungary

- There are no prescribing budgets for physicians.
 However, the National Health Insurance Fund (NEAK) has a number of tools at its disposal to influence doctors' prescribing habits: Traffic Light System, Prescribing Quotas
- **Traffic Light System:** Physicians' prescribing software is reported to include a 'traffic light' color coding system to encourage doctors to prescribe the lowest-cost and/or 'preferred' medicines in a given reference price reimbursement group
- **Prescribing Quotas:** Prescribing quotas apply for biological medicines, according to which physicians must prescribe a minimum percentage of 'preferred' (i.e. lower-cost) biological medicines
- INN prescribing is possible in Hungary (as a pilot for statins)

Czech Republic

 Budget caps have been recently required by payers for most molecules and also for molecules already in the market

Prescription control

- There is no penalties for doctors who deviate from the prescribing formulary. Hospitals are open to negotiations for price-volume agreements with manufacturers. As part of agreements with companies, hospitals expect to receive a payback that will cover the penalties they face if they exceed their annual drug budget
- Cost capitation per patient: Well perceived especially by smaller payers – market potential remain unaffected and company is not exposed to higher than expected prevalence risk
- INN prescribing is **obligatory** in Czech Republic

Poland

- Doctors can prescribe a maximum of five different medicines per prescription. However, prescribing controls are weak, there are no physician prescribing budgets or official prescribing guidelines
- INN prescribing is possible in Poland

Slovakia

 INN prescribing is mandatory for selected substances in Slovakia and prohibited for the others

Latvia

- INN prescribing is Possible in Latvia
- According to Regulation No. 899, INN prescribing is mandatory for naive patients when the physician prescribes list A reimbursable medicine

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Poland and Hungary are ahead of CHLPS countries in using instruments for access to innovative therapies, Latvia is on the way for further development

CHLPS countries' instruments for access to innovative therapies overview





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Recommendations for Ukraine

RECOMMENDATIONS

Available instruments are applying to both original and generic drugs aiming to ensure budget savings, increase access to innovative therapies and improve health outcomes

Instruments for access to innovative therapies

	Risk-sharing	Process improvement	Control mechanism	Funding Solutions
Product group		Original drugs	Generic drugs	
Types of instruments	 Financial based Performance based Health (HTA) 	Technology AssessmentPricePrese	/ margin controlCribing controlPatier	ric pricing rule nt co-payment
Key benefits	 Budget savings for drugs for drugs with uncertain/volatile consumption Ensure earliest possible access to advanced therapies Minimize risks and reduce budget impact in case of clinical uncertainty Brovid staket 	 ize the use of ctive or harmful ologies ibute to value for money ments in health ology in finite budgets e clear information to olders Cost perior 	Iction in cumulative drug nditures of -18% after year (-50% - +3%) of ig control nize overprescription, utilization or unappropriated criptions, thus controlling idingIncrease to inno improvi popula• Increase od• Increase overse	ase budget by lowering nt spending to be allocated ovative therapies, thus ve health outcomes for ation ase access to innovative pies des funds, risk-mitigation ure in case of pending

Instruments applying to generics will allow to get additional budget by lowering prices and implementation of control mechanism to be allocated to highly effective innovative therapies



Recommended instruments will help to address current gaps in Ukraine healthcare and increase access to innovative therapies

Limiting factors for access to innovative therapies in Ukraine

Limiting factors / gaps	Current state / description	Recommended instruments to fulfill gaps				
1 Low funding level	 Only 12% of pharmaceuticals are covered by Government in Ukraine vs ~74% in CHLPS Ukraine has the lowest government spending per capita, extremely low for original drugs while other products take ~40% Non-targeted sourced of financing of healthcare (tax pool in Ukraine vs dedicated insurance-base in CHLPS) 	 Generic pricing rule, price/margin controls, prescribing control are aiming To create fiscal space within current budget to increase innovative therapies use To minimize overprescription, overutilization or unappropriated prescriptions, thus controlling spending 				
2 Non targeted spending	 Current state spending is focusing on the cheapest generics with no link to health outcomes Narrow scope of existing HTA department (no economic evaluation, only medical aspect) Availability to innovative medicines in Ukraine is at the lowest 9% rate of availability in CHLPS (up to 60%) 	 Risk sharing agreements will allow To increase access to innovative therapies Minimize risks and reduce budget impact in case of clinical uncertainty Budget savings for drugs with uncertain/volatile consumption 				
3 Lack of KPIs	 The measurements of healthcare system quality (life expectancy, mortality, birth mortality, etc) are the lowest for Ukraine CHLPS countries have standard healthcare system KPIs while Ukraine most of them are not implemented that leads to worse health outcomes of population Lack of KPIs leads to poor health outcomes (life expectancy 67 male vs 73* / 77 female vs 80*, infant mortality 7,5 vs.4,2*, mortality from cardiovascular 908 vs.608* etc.) 	 Health technology assessment (HTA) will help to ensure access to innovative therapies HTA considers evidence regarding clinical effectiveness, safety and cost effectiveness that should includes various KPIs impact 				

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RECOMMENDATIONS

Implementation of pricing policy instruments will allow to save up to 90 mln EUR per year within current state budget which equals 25-30% from current state budget



* Based on all generics covered by Government in CHLPS countries and available on Ukrainian market

Source: IQVIA, KSE

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RECOMMENDATIONS

Up to 40% in current state budget might become available after pricing policies and prescription control implementation

High level state pharma budget impact estimations



- Pricing policies instruments assume implementation of generic pricing rule, external price references, margin control
- Based on expert estimation we evaluated potential impact from prescription control implementation at 5-15% level
- Other recommended instruments (HTA, RSA) financial impact might be evaluated separately (no direct impact)



Recommended instruments are allocated within product flow to ensure effective implementation in Ukraine

Product flow and instruments implementation



Source: KSE

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RECOMMENDATIONS

Each of recommended instrument has specific aspects to be considered for implementation that reflected in the table...

Instruments		Recommendations details
ESC Funding Solutions	 Generic pricing rule Patient co- payment 	 Generic pricing policies and instruments are efficient funding solution and have to be implemented to start sustaining drug cycle Generic pricing rule, should be implemented for the purposes of generic price control In case of reimbursement list growth Internal (therapeutic) reference pricing for Affordable Medicines program can go beyond INN (ATC 4) referencing to stimulate intra-/intergroup competition Affordable Medicine reimbursement program already use elements of co-payment and reference pricing but it have to cover more therapeutic areas and include far more INN of different groups
Process improvement	 Health Technology Assessment (HTA) 	 HTA department that is already part of State Expert Center should be separate body with self-sustained financing HTA process have to be implemented beyond EML and have to be mandatory(may be with different approaches simple/normal) for all drugs that apply for reimbursement, central or hospital procurement HTA appraisal have to be public for better transparency, appeal procedure has to be developed HTA have to include clinical, cost-effectiveness, budget impact analyses and define financial threshold. It is recommended to include MCDA approach in HTA evaluation and appraisal procedures Legal definition and methodology to define highly innovative drug should be created and included in MCDA approach to secure access to highly-innovative drug/drugs with unmet need
Risk- sharing	 Financial based agreements Performance based agreements 	 Financial-based Risk sharing agreements can be launched with minimal infrastructural changes for drugs with high budget impact Include complementary services in Financial RSA to facilitate infrastructural development Create medium to start systematic and transparent business-government interactions Outcome-based RSA can be launched in pilot for centrally procured high-cost drugs with feasible outcome and registry in place
Control mechanism	 External pricing control Price / margin controls Prescription control 	 Implement prescription control for high-cost treatments (State programs) to mitigate irrational use of medicines. Incentive/penalties system should be developed to enforce prescription control. External reference pricing have to be used as mandatory mechanism for price formulation for both hospital and retail sales(all Rx drugs) As Ukraine already have predefined distribution margin control it is recommended for Authorities to control ex-factory/wholesale prices and use Registry of wholesale-retail prices, but with improvements (regularly revised (6-12 month), prices have to be included after ERP evaluation)
Source: IQVIA, KSE	access to tradmont December 22	

... with detailed timeline for the next three years

	Instruments	Measure			Level of legislation	Duration (months)	2020	2021	2022	2023+
Ø ESC	Co-payments	Implement protect - create dynamic	ction caps for threatened popul calculations	ulation	 Constitution Law Orders 	12				
	Generic pricing rule	 Define percentage generics/biosimil 	ge for 1 st , 2 nd , 3 rd ars entering market after origi	nator	Orders	12				
<u><u>í</u></u>	External pricing reference	 Implement ERP Implement ERP drugs entering th 	caps in Prozorro during authorization procedure e market	e for all	• Law • Orders	6 18			>	
820 A	HTA	 Separate body Beyond EML Mandatory for all Public appraisal guidelines) 	new drugs funded by state (public methodology and	 Appeal Cost-effect, BIA, threshold Innovation definition MCDA approach 	• Law • Decree • Orders	6 6 24 6		All new, bey	A methodol esholds, Bl Innovatio ond EML	ogies (cost-effect, A) n definition, MCDA
<u>19</u>	Prescription control	 System for dema calculation for S Penalties/incent 	and and prescription tate programs ives system		• Orders	3 12		M	anual contro	ol stem
惑	Financial based PSA	 Medium for business govt. 	 Financial RSA for high-co Complementary services 	ost, budget impact drugs in State programs	• Law • Decree • Orders	6 6 6			Leg Est neg	gal tablish, train gotiation body Negotiations, contract
<u></u>	Performance based RSA Source: IQVIA, KSE	interaction	 Pilot outcome-based for I known effectiveness in S 	high-cost drug with tate programs	• Law • Decree • Orders	6 6 6	Kyiv School	of		gal ablish, train gotiation body Pilot





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Appendix

Ukraine key indicators per capita are far behind CHLPS countries with the lowest GDP per capita, HC expenditure and government spending per capita

Key figures for country comparison

Key facts of Ukraine and benchmark countries (1/2)

Country	GDP size [bn EUR ¹ , 2019]	Population [mn]	GDP/capita [k EUR ¹ , 2019]	Healthcare spending value [bn EUR ¹ , 2019]	Healthcare spending per capita [EUR ¹ , 2019]	Public healthcare spending as % of GDP [2019E]	Pharma market value [bn EUR ¹ , 2019E]	Pharma market value per capita [EUR ¹ , 2019]	Pharma market value as % of GDP [2019E]
Czech	361	10.6	34.0	13.4	1 259	6.2%	2.9	271	0.8%
Hungary	290	9.8	29.8	9.6	983	4.6%	2.8	292	1.0%
Latvia		1.9	27.4	1.5	786	3.4%	0.4	223	0.8%
Poland	1,125	38.0	29.6	28.1	739	4.5%	7.4	197	0.7%
Slovakia	175	5.5	32.0	6.5	1 193	5.4%	1.6	294	0.9%
Ukraine	358	41.9	8.5	5.7	137	3.6%	3.0	71	0.8%
	▲ Ø 394	Ø 18	Ø 27	Ø 11	Ø 850	Ø 4.6	Ø 3	Ø 225	Ø 1

(1) Converted at fixed exchange on 31 December 2018 Source: IQVIA, World Bank

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Ukraine key indicators per capita are far behind CHLPS countries with the lowest GDP per capita, HC expenditure and government spending per capita

Key figures for country comparison

Key facts of Ukraine and benchmark countries (2/2)

Country	Healthcare spending value [bn EUR ¹ , 2019]	Pharma market value [bn EUR ¹ , 2019E]	Pharma market share in healthcare [%, 2019E]	Reimbursed market ² share in total pharma market [%]	Reimbursed value per capita [EUR ¹]	Original reimbursed market per capita [EUR ¹]	Original drugs market share in reimbursed [%]
Czech	13.4	2.9	22%	86%	236	163	69%
Hungary	9.6	2.8	30%	76%	222	152	68%
Latvia	1.5	0.4	28%	88%	195	105	54%
Poland	28.1	7.4	27%	58%	115	64	56%
Slovakia	6.5	1.6	25%	82%	243	159	66%
Ukraine	5.7	3.0	52%	12%	9	1	10%
	▲ Ø 11	▲ Ø 3	Ø 30	▲ Ø 0	▲ Ø 170	Ø 107	Ø 54

(1) Converted at fixed exchange on 31 December 2018; (2) Reimbursed market includes both hospital and retail reimbursed segments Source: IQVIA, World Bank

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Compared to CHLPS Ukraine consumption in Rx segment is also lower both in value and volume terms by four and three times correspondingly

Pharmaceutical market. Rx segment

Rx segment size and growth



Comments

- Ukraine Rx pharma market is comparable with CHLPS countries
- However, consumption of pharma products is much lower in Ukraine:
 - By ~x3 times in units per capita
 - By ~x4 times in EUR per capita
- Nevertheless, historically Ukrainian Rx pharma market has been growing faster compared to more developed CHLPS countries except for Czech Republic

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(1) Converted at fixed exchange on 31 December 2018;

(2) Pharma market annual growth 2015-2019 is calculated in EUR and does not include local currency fluctuations Source: IQVIA, OECD, Proxima Research

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Innovative market access agreements fall into three main buckets

Types of managed entry agreements

Terms Description **Financial Based** Price level or nature of reimbursement is based on financial **Agreements** considerations and is not related to clinical performance Price level or nature of **reimbursement is tied to future metrics** ultimately **Performance Based** related to patient performance, outcomes, efficacy, tolerability, dosing, benefit, **Agreements** outcomes, quality of life, or clinical usage **Coverage with** Reimbursement decision in which approval is conditional on the **collection of Evidence** additional population level studies after launch (with provisional reimbursement) to support coverage or pricing **Development (CED)**

Financial-based agreements are focused on financial and economic metrics, not clinical ones

Examples of financial based agreements



Note: Net price discounts and rebates are considered IMAAs if additional data needs to be gathered for the payer to realize the discount or rebate

Source: IQVIA

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Performance-based agreements are focused on clinical metrics

Examples of performance-based agreements



CED is when reimbursement approval is conditional on the collection of additional population level studies after launch

CED overview



12 out of 414 experts interviewed

414 Interviewers were identified in CHLPS-countries



Interview guide:

This interview aimed at stakeholders involved in the decision-making process for innovative drugs market access in the CEE region. The scope of this interview is to collect information on experience in the implementation of different instruments and approaches to improve market access and financing of innovative drugs. The interview will be semi-structured and has the next parts:

Prerequisite questions:

- Does your country have a definition of innovative drugs?
- Does your country have a definition of high-/very high- price drug? 2.
- What mechanisms to increase patient access to innovative therapies are used in your 3. country? (rank)
- Are those measures used only for selected groups of drugs? (innovative, generics, biosimilars, 4. etc)
- 5. What factors forced the consideration of instruments?

Main questions:

- Who:
 - Who initiated considerations of cost-saving or risk-sharing measures?
- 1. Who proposed instruments/measures (schemes) to consider? (pharmaceutical company, 2. patient organization, governmental body, professional organization, academia)
- Name stakeholders and their roles in decision making? 3

Decision process:

- Is there any legal framework or procedure for evaluating and introducing new cost-saving 4. methods?
- 5 How the process of selection was held? (describe)

Reasons

- What issues those instruments were aimed to address? (efficacy, a quantity of patients 6. population, etc)
- What factors were considered in the decision making? (rank) 7.

Requirements:

- Were any changes in infrastructure, policies, financing required for implementing of 8 instruments? (specify)
- 9. What main steps/milestones had to be taken for instrument implementation? (describe)
- Did the implementation of the instrument require collaboration between institutions and 10. authorities (specify)?
- 11. How long did it take to implement it?

Barriers:

- 12. What were the barriers and problems in the process of implementation? (rank)
- 13. How the performance of the instrument was evaluated or compared?

Advantages/Disadvantages

- 14. What are the main country-specific advantages/disadvantages? (rank)
- Future directions: 15. How do you see the future of cost-saving measures?
Different bodies (MoH, HTA, NHS) responsible for reimbursement and pricing decisions

	Country	Busine	ess	Policy	НТА	Payer	Professional organizations	Patients organizations	Stakeholders committees	Insights				
	Czech Republic			Ministry of Health	State Institute of Drug Control(SUKL)	Several private and Governmental insurance companies	-	-	-	 Strict pricing regulations – delayed access to innovative therapy Transparent system of drug regulation - greater rights of appeal to companies General Health Insurance Fund covers 60% of market. Other 6 funds have joint negotiations as association which simplifies price negotiations 2020 – new pricing legislation will be implemented with involvement of Patients organizations to decisions 				
	Hungary		Manufacturer start process submitting application	Manufacturer start process submitting application					State Secretary of Health	HTA office at National Institute of Pharmacy and Nutrition (OGYÉI)	National Institute of Health Insurance Fund Management	Medical Professionals Board	-	Technology assessment committee
	Latvia	Manufacturer start process submitting application			turer icess ting tion	Ministry of Health	State Medicine Agency, Department of Drug evaluation	National Health Service	-	-	-	 No legal framework for implementation of different cost-saving measures 2020 new regulation will be implemented 2018 - more innovative drugs entered market due to additional funds in NHS No negotiation structure and procedure Experts and patients organizations opinions gathered informal 		
	Poland			Ministry of Health	HTA Agency(AOTMiT)	National Health Fund(NFZ)	Transparency Board at HTA agency	-	Economic Committee by MoH	 Frequent changes to the reimbursement list - numbers of cheaper products added frequent Strong patients organization, but only informal influence Changes to reimbursement law will be implemented in 2020 Economic committee made by best practices from France, Netherlands 				
ŧ	Slovakia			Ministry of Health	HTA expert group by MoH	Several private and Governmental insurance companies	ATC experts group	Reimbursement committee	Reimbursement committee	 Patient advocates involved in reimbursement committee but w/o voting rights. 4 Healthcare insurance companies dominates market(2 state and 2 private) The Healthcare Surveillance Authority (ÚDZS) gov. body to oversee health insurance sector 				
	Ukraine			Ministry of Health	Department of HTA at State Expert Center	National Health Service	-	-	-	 National Health Service "pay" for drug included in Affordable Medicines reimbursement program(23INN) and insulins 				

- process overseeing, final decision

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Cost reduction is a main driver of instrument implementation

What bodies starts the instrument implementation in CHLPS-countries

	Country	Body	Drivers	Insights
	Czech republic	 State Institute for Drug Control 	 Cost reduction Control of Healthcare budget 	 Pre-launch activities - Horizon scanning provide government with data on drug that soon will enter market All possible measures arise after 2008 Health Insurance law Political decisions influence measures initiation
	Hungary	Ministry of FinanceNIH insurance fund	 Cost reduction Control of Healthcare budge Improvement of coverage Introduction of new therapies 	 Cost saving measures appeared mainly after budget restrictions
	Latvia	• NHS	Cost reduction	 There is no strict legal framework for new method implementation – decisions dominated by Pharmaceutical companies
	Poland	Ministry of Health	 Cost reduction Control of Healthcare budge Improvement of coverage Introduction of new therapies 	 2012 Reimbursement law gives possibility to implement whole spectrum of risk-sharing agreements Australian, Scotland and Netherlands pricing and reimbursement systems serve as frameworks for nowadays system Manufacturers drive drug program initiation and expand
#	Slovakia	 Ministry of Health 	 Cost reduction Control of Healthcare budge Improvement of coverage Introduction of new therapies 	 Slovak Society for Pharmacoeconomics and ISPOR Chapter Slovakia used to be engaged in the process of formulation of the rules, however, recently the process is driven mainly by the Sick Funds to their short-/mid- term orientation towards financial sustainability



The most common instruments are: co-payments, generic substitution, financial RSA, reference pricing and HTA

Instrument type	Instrument	Czech republic	Hungary	Latvia	Poland	Slovakia
Co-payments		✓	\checkmark	\checkmark	\checkmark	\checkmark
Generic substitution		\checkmark	\checkmark	\checkmark	\checkmark	\checkmark
Generic Pricing rule		\checkmark		\checkmark	\checkmark	\checkmark
Price Cuts		\checkmark				\checkmark
Deference pricing	Internal (therapeutic)	 ✓ 	\checkmark	✓	✓	 ✓
Reference pricing	International (external)	\checkmark	\checkmark	\checkmark	\checkmark	\checkmark
НТА		 ✓ 	✓	✓	✓	×
Prescription control		\checkmark	\checkmark		\checkmark	
	Financial-based	✓	✓	✓	✓	\checkmark
Risk-sharing agreements	Performance-based		\checkmark	\checkmark	\checkmark	
	Coverage with Evidence Development (CED)	\checkmark				
Claw-back tax			\checkmark		\checkmark	



Funding solution instrument: Non of the above countries except Ukraine have dedicated drug funds

Funding solution instrument	Strengths	Weaknesses
Generic substitution	 Highly effective cost cutting measure (up to 40%) CZ, HU, PL, SV Doctors tools with price information CZ Pharmacist/doctor tools to incentivize generic prescription HU 2020 law include pharmacist obligation to substitute drug with cheap generic LV High willingness to uptake biosimilars PL Brand prescription have to be justified by physician PL Payers control prescription in centralized manner by IT system SV 	 Poor compliance CZ, HU, SV Additional monitoring tools required CZ Additional incentive system for doctors HU No clear regulation for biosimilars PL Price monitoring system for patients SV
Price cuts:	 Effect with extern. on the whole market (2008 and 2011, ~30% reimb. list) CZ Stepwise cost-cut for generics, biosimilars LV 	 Used as crisis tool during certain period (2009) CZ
Clawback tax	 Clawbacks and paybacks as a function of volume HU Not used with risk sharing thus doesn't affect innovative therapies PL 	 Due to high tax limits the access to innovative therapies HU
Co-payment	 Fixed co-payments led to quick financial results CZ In every therapeutic group there is fully reimbursed drug CZ Protective limits for elderly CZ, SV (for patients of different ages and social status) Flexible (reviewed yearly), different levels/rates (6 groups) HU Has a flexible system with different levels and rates PL, SV Lump sum co-payment(3.3zl) PL No for elderly (75+) PL 	 Politically unfavorable CZ, HU, PL, SV Difficult to set up CZ, HU, PL, SV

Funding solution instrument: Barriers and requirements to overcome

Funding solution instrument	Barriers		Requirements for implementation
Generic substitution	 Low adoption of e-Rx (applied only for Affordable Medicine reimbursement program), no instrument to match dispensed drugs with prescription, low capacity in pharmacoeconomic calculations (originator by generic, generic by generic in same group), Lack of analytical and control possibilities to control prescription, physicians against substitution, high administrative burden for enforcement (need to control all 		 Data: Data on patient, prescription and dispensing Infrastructure: Pharmacy personnel trained in appropriate substitution, Legislation to allow substitution by dispenser, system to validate substitution, QA of generics Methodology: Methodology to validate substitution
	pharma transactions), no legal framework for substitution by dispenser, strong pharma lobby(pressure)		 High political will Infrastructure: Legislation to allow, regulate and enforce price cuts
Price cuts:	Price cuts: • Strong pharma lobby(pressure) Clawback tax • No legal framework for operations with budget cap		High political will
Clawback tax			Infrastructure: Legislation to allow, regulate and enforce clawbacks
Co-payment	 Low adoption of e-Rx(applied only for Affordable Medicine reimbursement program), no instrument to match dispensed drugs with prescription, low capacity in pharmacoeconomic calculations, no defined body for pricing policy, Co-payment policy needs to be aligned with Constitution and State law on financial guarantees for medical services. 		 Data: Data on patient, prescription and dispensing Infrastructure: Capacity in database management, data analysis, Legislation framework for use of Co-payment. Procedures on how to apply Co-payment, System to validate prescription and level of co-payment Methodology: Selection or calculation of the co-payment (levels, protected cohorts, reference drugs etc.)

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Risk-sharing agreements: Financial-based agreements as dominant model of risk-sharing

Risk-sharing agreements	Strengths	Weaknesses
Financial Based Agreements	 Indication limitation capacity CZ MAH offers discounts for other portfolio to increase cap threshold CZ If drug lost temporary reimbursement, but doesn't achieve permanent – MAH have to pay for patient to finish therapy CZ All new INNs are subject to risk-sharing HU, PL Mainly PVA, discounts, paybacks due to relative simplicity and capacity restrictions LV, SV Complementary services (within drug program) infrastructure requirements PL Possibility to make undisclosed contracts with all Payers SV 	 Restricted access – few special centers can offer new treatment CZ Legal restrictions for free-doses and complementary services CZ Mainly financial-based MEAs, very (2-3) few outcome based HU, PL No special body for negotiation LV No framework for negotiation LV Transparency issues LV
Performance Based Agreements	 Drug programs give potential for outcome based elements PL 	 No infrastructural capabilities CZ, HU, LV, PL No possibilities for manufacturer to build their data-collection systems or collect data from state infrastructure LV
Coverage with Evidence Development (CED)	 MAH of Highly Innovative drugs that have temporary reimbursed obliged to build infrastructure for RWE collecting CZ 	

Risk-sharing agreements: Barriers and requirements to overcome

Risk-sharing agreements	Barriers	Requireme	
Financial Based Agreements	 Lack of data and tools on epidemiology, utilization patterns, etc. Low capacity in pharmacoeconomic calculations Low level of interaction between stakeholders(business and governmental body) Due to the nature of agreement excludes transparency 		 Data: Data on stoc Infrastructure: Leg Capacity in Pharma evaluating clinical stock, waste, utiliz Methodology: Sele type of deal
Performance Based Agreements	 Lack of data and tools on epidemiology, utilization patterns, outcomes, patients Low capacity in pharmacoeconomic evaluation, negotiation, evaluating clinical evidence Due to the nature of agreement excludes transparency 		 Data: Data on stoc clinical data, etc Infrastructure: Leg Capacity in pharm evaluating clinical stock, waste, utiliz Methodology: Sele
Coverage with Evidence Development (CED)	 Lack of data and tools on epidemiology, utilization patterns, outcomes, patients Low capacity in pharmacoeconomic evaluation, negotiation, evaluating clinical evidence Due to the nature of agreement excludes transparency 	\bigcirc	type of deal

Requirements for implementation

- Data: Data on stock, waste, utilization, etc.
- Infrastructure: Legislation mandating use of RSS, Capacity in Pharmacoeconomics, negotiation, evaluating clinical evidence, system to account stock, waste, utilization.
- Methodology: Selection and evaluation of calculation, type of deal
- Data: Data on stock, waste, utilization, patients, clinical data, etc
- Infrastructure: Legislation mandating use of RSS, Capacity in pharmacoeconomics, negotiation, evaluating clinical evidence, System to account for stock, waste, utilization, clinical and outcome data
- Methodology: Selection and evaluation of calculation, type of deal

Control mechanism instruments: as most dynamically developing and widespread

Control mechanism instruments	Strengths	Weaknesses
Internal price referencing	 Short interval (6 months) CZ Referencing inside therapeutic group CZ, HU, PL, SV, LV API referencing HU Price linked to tender system (cap) HU Create price competition inside groups HU therapeutic groups by ATC LV Diagnosis-related groups LV Drug with 15% turnover serve as reference PL Price linked to co-payments (cap) PL Short interval (3 month) SV Referencing inside therapeutic group which are often reassessed SV 	 Aggressive policy – lead to increase in parallel export SV, CZ HU Internal pricing used inconsistently LV No predefined rules and framework LV Not regularly used (case-by-case, not dynamic market reaction) PL Low transparency PL
International price referencing (external)	 One of the lowest prices (3 min. of 18 countries) due too short interval (6 months) CZ Market price may be higher than referenced and include co-payment CZ Requires reimbursement in 3 member states HU 7 countries in reference group(PL, HUN, CZ, SK, LIT, EST, DEN) LV Price can't be higher than Lithuania and Estonia LV Revised if price in reference countries were changed LV Manufacturer submits prices from all markets PL Manufacturers have to declare if they have MEA in any EU countries PL Revised every 3-6 month SV If product marketed in less then 5 countries – lowest price - 20% set as maximum SV 	 Manufacturers don't prioritize markets - delayed introduction LV, PL, SV, CZ, HU

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Control mechanism instruments: as most dynamically developing and widespread

Control mechanism instruments	Strengths	Weaknesses
Generic pricing rule	 after comparator - first generic on market -30%, second -10%, third - 5%(biosimilars -25%, -5%, -5%) SV First generic have to decrease price by 30% comparing to originator, second - 10%, third -10%, fourth -5%. LV First generic: 75% of originator; second and next generic drug on the list: price equal to the price of the cheapest INN PL first generic product has to be at least 40% lower(biologics -30%) CZ 	
HTA	 Simplified HTA((100 cases / 30 FTEs/ 1 year vs. 10 cases)) CZ, PL, SV Manufacturer submits cost-effectiveness and budget impact CZ, PL Threshold 3xGDP per capita /QALY LV, HU, PL Strong feedback and double check from experts and professionals during HTA procedure HU 3xGDP per capita/year gained LV Threshold of (24xSalary/QALY and 1.5 mil. Euro/year for orphans) SV Threshold 1.2 mil CZ/QALY. 	 Is not a separate body CZ, LV, HU Limited capacity CZ Soft recommendations (final decision - minister) PL Several payers - challenges for evaluation SV Threshold (24 min. salaries/QALY) and conditional reimbursement limit new players SV
Prescription control	 Doctors are not obliged to prescribe by INN – more freedom for prescribers, retrospective control CZ Fines for doctors whose medical recommendations exceeded the average – in terms of costs incurred HU Restricted access – higher probability to reimburse PL Prescription by INN, overly strict system led high level of control (additional explanation) SV 	 Doctors are not obliged to prescribe by INN CZ Unfavorable among prescribers SV

Control mechanism instruments: Barriers and requirements in Ukraine

Control mechanism instruments	Barriers	Requirements for implementation
Internal price referencing	 Low capacity to analyze generic pricing data within group Applied only for Affordable Medicine reimbursement program Narrow INN referencing (no ATC group referencing) 	 Real negotiated prices Procedures on how to apply IRP Procedures on how IRP feeds into decision making process possibly supported by legislation. Selection or calculation of the reference price (e.g. lowest price in the set, simple average of all products, weighted average) Adjustments to account for confidential discounts or rebates in list prices.
International price referencing (external)	 Low capacity Applied only for Affordable Medicine reimbursement program Low capabilities to manage price system and revision, mark-ups Basket defined on unknown criteria with no methodology Limited access to negotiated prices in reference countries. 	 Real negotiated prices Capacity in database management, data analysis, Legislation framework for use of ERP. Procedures on how to apply ERP, including criteria for choice of reference countries. Procedures on how ERP feeds into the decision-making process. A mechanism for monitoring the magnitude of applied mark-ups and medicine prices. Selection or calculation of the reference price (e.g. lowest price in the set, simple average of all products, weighted average) Date of the price in the reference countries (e.g. current price versus price at launch) Adjustments required (i) to account for confidential discounts or rebates in list prices and (ii) for level of economic development.

Control mechanism instruments: Barriers and requirements in Ukraine

Control mechanism instruments	Barriers		Requirements for implementation
HTA	 Low capacity in pharmacoeconomic evaluation Narrow scope of existing HTA Department (no economic evaluation, only medical aspect) Is not a separate body Legislation requires HTA evaluation only for EML No methodology Funding sources not defined 		 Clinical data on efficacy and safety of drugs. Cost data. Data used in economic modelling. Legislation mandating use of HTA for reimbursement and price of pharmaceuticals. Capacity and system to consider HTA evidence. The decision-making criteria to be used must be determined, as well as how analyses will be done or evaluated. Determination of how results are to be communicated and whether fees will be charged. High political will
Generic pricing rule	No legal procedure	\bigcirc	Legal framework
Prescription control	 Low adoption of e-Rx(applied only for Affordable Medicine reimbursement program) Low infrastructural capacity for analysis of prescription data Low capacity in utilization analysis Physicians may not comply with control measures High administrative burden No legal procedure. 		 Methodological approach and control mechanism Data on patient, prescription and dispensing Legislation framework for prescription control Capacity in validating prescription



Number of INNs funded by Govt.

■CZ ■HU ■PL ■UA

Inefficiencies exist on the each of drug flow in Ukraine



AM – Affordable Medicines Reimbursement program IRP – internal price referencing EML - Essential Medical List

ERP – external (international) price referencing

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Source: KSE analysis 2019

Recommendations map



EML - Essential Medical List

ERP - external (international) price referencing

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Timeline of instruments implementation – detailed regulatory changes

l	nstrument		Measure	Legislation changes		
Co-payments		 Implement protect dynamic calculation 	ion caps for threatened population - cre	 Changes to the Constitution, State law on financial guaranties, MOH and MinFin orders, NHSU legal acts. 		
	Generic pricing rule	 Define percentage market after origin 	e for 1 st , 2 nd , 3 rd generics/biosimilars entenator	ering	 Changes to NHSU, SEC and MPU legal acts 	
Reference pricing	Internal (therapeutic) External	 Define groups self level definition Implement ERP d entering the mark Control ex-factory Implement ERP c 	ection and grouping criteria for reimburs uring authorization procedure for all drug et prices aps in Prozorro	 Changes to the State law on financial guaranties, Necessary NHSU, SEC and MPU legal acts 		
	HTA	 Separate body Beyond EML Mandatory for all 1 Public appraisal (p guidelines) 	 Appeal Cost-ef thresho bublic methodology and MCDA 	fect, BIA, Id ion definition approach	 Changes to the State law on financial guaranties, KMU decree, MOH and MinFin orders, NHSU legal acts. 	
	Prescription control	 System for dema calculation for State Penalties/incentive 	nd and prescription ate programs /es system		MOH order and NHSU legal acts	
Risk-sharing agreements	Financial • Medium for		 Financial RSA for high-cost, budget impct drugs – Complementary services in State programs 		 Changes to the State law on financial garanties, public procurement, development of KMU decree, MOH, MDETA 	
	Performance	• Pilot outcome-based for high-cost drug with known effectiveness in State programs		drug with rams	(ministry of economy), MSP (Ministry of social policy) orders, AMC, NHSU and MPU legal acts. 87	



Number of INNs funded by Govt.





Source: KSE analysis 2019



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Source: KSE analysis 2019



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Source: KSE analysis 2019

Drug Pricing and regulation



Second Priority recommendations for Ukraine

Instrument		Recommendations				
Co-payments						
Generic substitution						
Generic Pricing rule						
Price Cuts		17) Affordable Medicine reimbursement program already use elements of co-payment and reference pricing but it have to cover more therapeutic areas and include far more INN of different groups				
	Internal (therapeutic)	18) It is recommended to make system for co-payment calculation and risk assessment system to facilitate sustainable growth of Affordable medicine reimbursement program				
Reference pricing	International (external)	19) In case of reimbursement list growth Internal (therapeutic) reference pricing for Affordable Medicines program can go beyond INN(ATC 4) referencing to stimulate intra-/intergroup competition				
НТА		20) Generic pricing policies and instruments are efficient funding solution and have to be implemented to start sustaining drug cycle				
Prescription control		 21) It is recommended to create medium for and start systematic and transparent business-government interactions 22) Outcome-based RSA can be launched in pilot for centrally procured high-cost drugs with feasible outcome and re 				
	Financial-based	place. 23) All legislation changes may be implemented as complex and single Law that have to include(co-payment framework and set-				
Risk-sharing agreements	Performance-based	up, mandatory and systematic international reference pricing for whole market)				
	Coverage with Evidence Development (CED)					
Claw-back tax						

Matrix of Effect/Applicability



GPP – include generic/biosimilars policies(internal reference pricing, generic substitution, generic pricing rule, prescription control) CP – co-payment

Big discrepancies in consumption of regional hospitals

5 oblast hospitals (Odesa, Lviv, Dnipro, Zaporizhya, Kharkiv)

Pagion		Standart units			Spend 2018, mln. UAH				
Region		Dni	Zap	Lvi	Ode	Dni	Zap	Lvi	Ode
Number of beds		1 175	800	1 110	970	1 175	800	1 110	970
Drug analgetics	Fentanyl	42 000	20 000	60 000	26 900	2.5	1.0	3.0	1.4
	Trimeperidine	2 000	300	18 000	5 820	0.3	0.03	1.9	0.7
Carbapenems	Meropenem	2 200	6 500	3 200	1 500	0.7	1.6	0.8	0.4
Injection anestethics	ПРОПОФОЛ + ТИОПЕНТАЛ + НАТРИЯ ОКСИБУТИРАТ + КЕТАМИН	27 700	10 500	15 800	30 450	0.6	0.4	0.7	1.6

Strengths (1/2) – Generic promotion tools as an effective funding solution

Instrument typ	e Instrument	Czech republic	Hungary	Latvia	Poland	Slovakia
Co-payments		 Fixed co-payments led to quick fin. result In every therapeutic group there is fully reimbursed drug Protective limits for elderly 	 Flexible (reviewed yearly), different levels/rates (6 groups) 		 Has a flexible system with different levels and rates Lump sum copayment(3.3zl) No for elderly (75+) 	 Has a flexible system with different levels and rates Protective caps for patients of different ages and social status Quarterly revised
Generic substitution		 Highly effective cost cutting measure (up to 40%) Positive list for prescription Doctors tools with price information 	 Highly effective cost cutting measure Pharmacist/doctor tools to incentivize generic prescription 	 2020 law include pharmacist obligation to substitute drug with cheap generic 	 Highly effective cost cutting measure High willingness to uptake biosimilars Brand prescription have to be justified by physician 	 Highly effective cost cutting measure Payers control prescription in centralized manner by IT system
Price Cuts (Cap)		 Effect with extern. on the whole market (2008 and 2011, ~30% reimb. list) 		Stepwise cost-cut for generics, biosimilar		
Reference pricing	Internal	 Short interval (6 months) Referencing inside therapeutic group 	 Therapeutic group referencing API referencing Price linked to tender system (cap) Create price competition inside groups 	 therapeutic groups by ATC Diagnosis-related groups 	 Therapeutic group referencing Drug with 15% turnover serve as reference Price linked to co- payments (cap) 	 Short interval (3 month) Referencing inside therapeutic group which are often reassessed
	International	 One of the lowest prices (3 min. of 18 countries) due too short interval (6 months) Market price may be higher than referenced and include co-payment 	 Requires reimbursement in 3 member states 	 7 countries in reference group(PL, HUN, CZ, SK, LIT, EST, DEN) Price can't be higher than Lithuania and Estonia Revised if price in reference countries were changed 	 Manufacturer submits prices from all markets Manufacturers have to declare if they have MEA in any EU countries 	 Revised every 3-6 month If product marketed in less then 5 countries – lowest price-20% set as maximum

Strengths (2/2) – Financial RSA

Instrument type	Instrument	Czech republic	Hungary	Latvia	Poland	Slovakia
НТА		 Simplified HTA Manufacturer submits cost-effectiveness and budget impact 	 Threshold 3xGDP per capita /QALY Strong feedback and double check from experts and professionals during HTA procedure 	 Threshold of 3xGDP per capita /QALY, 3xGDP/year gained 	 Simplified HTA (100 cases / 30 FTEs/ 1 year vs. 10 cases) Manufacturer submits cost-effectiveness and budget impact 	 Simplified HTA Manufacturer submits cost- effectiveness and budget impact Threshold of (24xSalary/QALY and 1.5 mil. Euro/year for orphans)
Prescription control		 Doctors are not obliged to prescribe by INN – more freedom for prescribers, retrospective control 	 Fines for doctors whose medical recommendations exceeded the average – in terms of costs incurred 		 Restricted access – higher probability to reimburse 	 Prescription by INN, overly strict system led high level of control (additional explanation)
Risk-sharing	Financial- based	 Indication limitation MAH offers discounts for other portfolio to increase cap threshold If drug lost temporary reimbursement, but doesn't achieve permanent – MAH have to pay for patient to finish therapy 	 All new INNs are subject to risk-sharing 	 Mainly PVA, discounts, paybacks due to relative simplicity and capacity restrictions 	 All new INNs are subject to risk-sharing Complementary services (within drug program) infrastructure requirements 	 Mainly PVA due to relative simplicity and capacity restrictions Possibility to make undisclosed contracts with all Payers
agreements	Performance -based				 Drug programs give potential for outcome based elements 	
	Coverage with Evidence Development (CED)	 MAH of Highly Innovative drugs that have temporary reimbursed obliged to build infrastructure for RWE collecting 				
Claw-back tax			Clawbacks and paybacks as a function of volume		 Not used with risk sharing thus doesn't affect innovative therapies 	





Source: KSE analysis 2019

Weaknesses(1/2)

						(ŧ
Instrument type	Instrument	Czech republic	Hungary	Latvia	Poland	Slovakia
Co-payments		Politically unfavorableDifficult to set up	Politically unfavorableDifficult to set up		Politically unfavorableDifficult to set up	Politically unfavorableDifficult to set up
Generic substitu	Ition	 Poor compliance Additional monitoring tools required 	 Poor compliance, Additional incentive system for doctors 		 No clear regulation for biosimilars 	 Poor compliance, Price monitoring system for patients
Price Cuts (Cap)	Used as crisis tool during certain period(2009)				
Reference	Internal (therapeutic)	 Aggressive policy – lead to increase in parallel export 	 Aggressive policy – lead to 	Internal pricing used inconsistently	Not regularly used (case- by-case, not dynamic	Aggressive policy – lead to
pricing	International		increase in parallel export	framework • Low transparer	 Low transparency 	increase in parallel export
HTA / Pharmaco	o-economics	 Is not a separate body Limited capacity 		Is not a separate bodyLimited capacity	Soft recommendations (final decision - minister)	 Several payers - challenges for evaluation Threshold (24 min. salaries/QALY) and conditional reimbursement limit new players
Prescription con	trol	Doctors are not obliged to prescribe by INN				Unfavorable among prescribers

Weaknesses(2/2)

		- \				
Instrument type	Instrument	Czech republic	Hungary	Latvia	Poland	Slovakia
Risk-sharing agreements	Financial- based	 Restricted access – few special centers can offer new treatment Legal restrictions for free- doses and complementary services 	 Mainly financial-based MEAs, very (2-3) few outcome based 	 No special body for negotiation No framework for negotiation Transparency issues 	 Mainly financial-based MEAs, very few (2-3) outcome based 	
	Performanc e-based	 No infrastructural capabilities 	• No infrastructural capabilities	 No infrastructural capabilities No possibilities for manufacturer to build their data-collection systems or collect data from state infrastructure 	No infrastructural capabilities	
	Coverage with Evidence Developmen t (CED)					
Claw-back tax			 Due to high tax limits the access to innovative therapies 			

Requirements (1/2)

Instruments		Data required	Infrastructure	Methodological consideration	Other req
Co-payments		 Data on prescriptions, dispenses, prices 	 Capacity in database management, data analysis Legislation framework for use of Co-payment. Procedures on how to apply Co-payment System to validate prescription and level of co-payment. 	Selection or calculation of the co-payment (levels, protected cohorts, reference drugs etc .).	 High political will
Generic substitution		 Data on patient, prescription and dispensing 	 Pharmacy personnel trained in appropriate substitution Legislation to allow substitution by dispenser System to validate substitution 	When and how substitution will be made, i.e. allowed, encouraged, or mandated Methodology to validate substitution	
Price Cuts					 High political will
	Internal (therapeutic)	Real negotiated prices	 Procedures on how to apply IRP Procedures on how IRP feeds into decision making process possibly supported by legislation. 	Selection or calculation of the reference price (e.g. lowest price in the set, simple average of all products, weighted average) Adjustments to account for confidential discounts or rebates in list prices.	
Price referencing	International	Real negotiated prices	 Capacity in database management, data analysis, Legislation framework for use of ERP. Procedures on how to apply ERP, including criteria for choice of reference countries. Procedures on how ERP feeds into the decision- making process. A mechanism for monitoring the magnitude of applied mark-ups and medicine prices. 	Selection or calculation of the reference price (e.g. lowest price in the set, simple average of all products, weighted average) Date of the price in the reference countries (e.g. current price versus price at launch) Adjustments required (i) to account for confidential discounts or rebates in list prices and (ii) for level of economic development.	

Requirements(2/2)

Instruments		Data required	Infrastructure	Methodological consideration	Other req
HTA / Pharmaco-economics		 Clinical data on efficacy and safety of drugs. Cost data. Data used in economic modelling. 	 Legislation mandating use of HTA for reimbursement and price of pharmaceuticals. Capacity and system to consider HTA evidence. 	 The decision-making criteria to be used must be determined, as well as how analyses will be done or evaluated. Determination of how results are to be communicated and whether fees will be charged. 	High <mark>political</mark> will
Prescription control		 Data on patient, prescription and despensing 	 Legislation framework for prescription control, Capacity in validating prescription 		
Special process for innovative drugs			Legislation framework for highly innovative drugs	 Definition of innovative drug, criteria for reimbursement, methodological framework 	
Special budget for innovative drugs					High political will
	Financial-based	 Data on stock, waste, utilization, etc. 	 Legislation mandating use of RSS Capacity in Pharmacoeconomics, negotiation, evaluating clinical evidence System to account stock, waste, utilization. 	 Selection and evaluation of calculation, type of deal. 	High <mark>political</mark> will
Risk- sharing agreement s	Performance-based	 Data on stock, waste, utilization, patients, clinical data, etc. 	 Legislation mandating use of RSS Capacity in pharmacoeconomics, negotiation, evaluating clinical evidence System to account for stock, waste, utilization, clinical and outcome data. 	 Selection and evaluation of calculation, type of deal. 	High <mark>political</mark> will
	Coverage with Evidence Development (CED)	 Data on stock, waste, utilization, patients, clinical data, etc. 	 Legislation mandating use of RSS Capacity in pharmacoeconomics, negotiation, evaluating clinical evidence System to account for stock, waste, utilization, clinical and outcome data. 	 Selection and evaluation of calculation, type of deal. 	High <mark>political</mark> will
С	law-back tax				

Barriers applicable for Ukraine 1/2

Instruments		Barrriers		
Co-payments		 Low adoption of e-Rx(applied only for Affordable Medicine reimbursement program) No instrument to match dispensed drugs with prescription Low capacity in pharmacoeconomic calculations, no defined body for pricing policy Co-payment policy needs to be aligned with Constitution and State law on financial guarantees for medical services. 		
Generic substitution		Low adoption of e-Rx(applied only for Affordable Medicine reimbursement program) No instrument to match dispensed drugs with prescription Low capacity in pharmacoeconomic calculations (originator by generic, generic by generic in same group) Lack of analytical and control possibilities in e-Rx system to control prescription Physicians against substitution High administrative burden for enforcement (need to control all pharma transactions) No legal framework for substitution by dispenser Strong pharma lobby(pressure)		
Price	Cuts	Strong pharma lobby(pressure)		
Price Referencing	Internal(therapeutic)	 Low capacity to analyze generic pricing data within group Applied only for Affordable Medicine reimbursement program Narrow INN referencing (no ATC group referencing) 		
	International	 Low capacity Applied only for Affordable Medicine reimbursement program Low capabilities to manage price system and revision, mark-ups Basket defined on unknown criteria with no methodology Limited access to negotiated prices in reference countries. 		

Barriers applicable for Ukraine 2/2

Instruments		Barrriers
HTA / Pharmaco-economics		 Low capacity in pharmacoeconomic evaluation Narrow scope of existing HTA Department (no economic evaluation, only medical aspect) Is not a separate body Legislation requires HTA evaluation only for EML No methodology? Funding sources not defined
Prescription control		 Low adoption of e-Rx(applied only for Affordable Medicine reimbursement program) Low infrastructural capacity for analysis of prescription data Low capacity in utilization analysis Physicians may not comply with control measures High administrative burden No legal procedure.
Special pro	ocess for innovative drugs	 No definition of innovative drug Low capacity in MOH
Special bu	udget for innovative drugs	
	Financial-based	 Lack of data and tools on epidemiology, utilization patterns, etc. Low capacity in pharmacoeconomic calculations Low level of interaction between stakeholders(business and governmental body) Due to the nature of agreement excludes transparency
Risk-sharing agreements	Performance-based	 Lack of data and tools on epidemiology, utilization patterns, outcomes, patients Low capacity in pharmacoeconomic evaluation, negotiation, evaluating clinical evidence Due to the nature of agreement excludes transparency
	Coverage with Evidence Development (CED)	 Lack of data and tools on epidemiology, utilization patterns, outcomes, patients Low capacity in pharmacoeconomic evaluation, negotiation, evaluating clinical evidence Due to the nature of agreement excludes transparency
Claw-back tax		No legal framework for operations with budget caps.

Scope of work and project status

Project status

Stage / Activities	Responsible	Current status
Stage 1: Healthcare systems overview		
1.1 Countries benchmarking economic (GDP, per capita, populations, etc) and healthcare (expenditures, dynamics, etc): Ukraine vs CHLPS- countries (Czech Republic, Hungary, Latvia, Poland, Slovakia)		
1.2 Organization and financing of healthcare systems (public finances, employer insurance, private insurance, out of pocket, co-payment, transitioning)		Final results
1.3 Structure of healthcare system spending's (expenditure on drug and medical device procurement, medical staff salaries, healthcare facilities, prevention, urgent care services, high cost treatments, etc.);	IQVIA	Final results
1.4 Coverage of healthcare (patient population / diseases, health indicators (DALY, QALY, etc), level of care covered (% in primary, secondary), level of reimbursement;		
1.5 Government priorities and key healthcare challenges		
Stage 2: Analysis of instruments for access to innovative therapies	IQVIA / KSE	
2.1 Identification and prioritization of criteria for target therapeutic groups selection	KSE	Final results
2.2 Target KPIs of CHLPS- countries and Ukraine (e.g. mortality, morbidity, health outcomes, budget impact, etc.) and their dynamics to track instruments efficiency;	IQVIA	
2.3 Overall use of innovative treatments in CHLPS-countries and Ukraine (share of innovations, access to innovative therapies, share of government purchases on innovative treatments);		Final results
2.4 Detailed overview of instruments for access to innovative therapies in CHLPS-countries and Ukraine for therapeutic areas which are covered by innovative therapies. Cases of instruments with achieved results (on healthcare indicators);		
2.5 Analysis on how instruments were chosen and implemented and underling reasoning in CHPL- counties	KSE	Final results
2.6 Barriers / prerequisites in Ukraine for improvements of healthcare system performance (including access to innovative therapies)	KSE	Final results

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TEAM

Project Governance: we have a core project team with relevant experience ready to start immediately and deliver the project

IQVIA | KSE Project team

Role	Team member		Responsibility			
	9	Alexey Savin IQVIA Regional Principal, East Europe				
Steering Committee	(Free	Andriy Kovalyov KSE Head of consultancy center	 Responsible for successful project delivery, strategic direction for the overall project, steering committee Executive senior team support 			
		Yaroslav Kudlatskyi KSE Head of Healthcare research centre				
Project		Olga Makarova IQVIA Senior Consultant, Russia, Ukraine & CIS	Responsible for day-to-day project management and deliverable development			
Management		Artem Shtepa KSE Senior medical analyst	 Focal point of contact for project team 			
		Evgeny Skoryna IQVIA Senior Consultant, Ukraine & CIS	Timea Fejes IQVIA Senior Consultant, Hungary	 Dav-to-day project support, responsible for 		
Project	200	Regina Sitdikova IQVIA Associate Consultant	Tamas Bobal IQVIA Consultant, Hungary	 research and analysis Mix of local market and broader strategic 		
delivery team	0	Vasyl Nagibin KSE Senior medical analyst		 Running interviews with local experts Preparation of pieces of analysis, models, other deliverables 		